To: District Superintendents, Superintendents of Public Schools, and Principals of Charter Schools

From: Ira Schwartz, Assistant Commissioner

Date: November 2013

Subject: Submission of Request to the United States Department of Education (USDE) for a Waiver of the Requirement in the Elementary and Secondary Education Act (ESEA) that Students in Grades 7 and 8 who take a Regents Examination in mathematics also take the New York State (NYS) Common Core Mathematics Test for Their Grade

The purpose of this memo is to inform the field that the New York State Education Department (“SED” or “the Department”) has requested a waiver from provisions of the federal Elementary and Secondary Education Act (ESEA) that require students who take Regents Examinations in mathematics when they are in seventh or eighth grade to also take the New York State (NYS) Common Core Mathematics Test for the grade in which they are enrolled.

At their October 2013 meeting, the Board of Regents directed the Department to submit a request to the United States Department of Education (USDE) to waive provisions of the ESEA [Sections 1111(b)(1)(B) and 1111(b)(3)(C)(i)] that require states to measure the achievement of standards in mathematics using the same assessments for all students. If granted, the waiver request that the Department submitted to USDE will serve to relieve students, teachers, and schools from having to prepare students in seventh and eighth grade who are receiving instruction in Algebra I for multiple end of year assessments. Currently, seventh and eighth grade students who are receiving instruction in Algebra I and who take the Regents Examination in Algebra I (Common Core) are also required to take the NYS Common Core Mathematics Test for the grade in which they are enrolled. If the Department’s waiver is approved by USDE, Local Educational Agencies (LEAs) would be allowed to administer only the Regents Examination in Algebra I (Common Core) to these students, eliminating the need for ‘double-testing’ in grades 7 and 8. This provision would also apply to students in grades 7 and 8 who receive instruction in Geometry and who take the Regents Examination in Geometry.

Included with this memo are a set of frequently asked questions that will provide additional information about how this waiver will be implemented if approved and what steps districts and schools should take in preparation for the spring 2014 assessments.

Additional information about New York’s approved ESEA Flexibility Waiver can be found at: http://www.p12.nysed.gov/accountability/ waivers/home.html.

The Board of Regents item that directed the Department to submit a waiver request can be found at: http://www.regents.nysed.gov/meetings/2013Meetings/October2013/1013p12d6.pdf.
Questions concerning the information contained in this memo may be directed to: accountinfo@mail.nysed.gov.

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Frequently Asked Questions

1) What action did the Board of Regents take?

At its October 2013 meeting, the Board of Regents directed the Department to seek a waiver from USDE of certain provisions of the Elementary and Secondary Education Act (ESEA) in order to eliminate the requirement that middle level students who are instructed in Algebra I (Common Core) and who take the Regents Exam in Algebra I (Common Core) also take the NYS Common Core Mathematics Test for the grade in which they are enrolled.

2) When does NYSED expect to know whether USDE will approve the waiver and when are the Regents expected to amend regulations?

NYSED anticipates a response by the beginning of December. If the waiver is approved, the Department will amend the regulations as necessary to implement the waiver.

3) If the waiver is granted, when will it take effect?

NYSED will request that the waiver take effect beginning with the 2013-14 school year.

4) Why does USDE require that eighth grade students take the NYS Grade 8 Common Core Mathematics Test if they are also taking the Regents Examination in Algebra I (Common Core)?

The Elementary and Secondary Education Act (ESEA) requires that states measure the achievement of students against the state’s content and student achievement standards in each of grades three through eight in mathematics, and that the same assessments be used to measure achievement in each grade level. In the past, USDE has interpreted this requirement to mean that even if an 8th grade student takes a course in mathematics to earn high school credit, that student must also be administered the same mathematics assessment taken by all other students in his/her grade.

5) What options would schools have in the 2013-14 school year with respect to the mathematics examinations that an accelerated 8th grade student can take if the waiver is granted?

If the waiver is granted, schools may have accelerated 8th grade students do the following in meeting the mathematics examination requirement:

- Take the Regents Examination in Algebra I (Common Core) only.
- Take the Regents Examination in Algebra I (Common Core) and the NYS Grade 8 Common Core Mathematics Test.
- Take the Regents Examination in Algebra I (Common Core) and the Regents Exam in Integrated Algebra in June 2014, August 2014, and/or January 2015.
- Take the Regents Examination in Algebra I (Common Core) and the Regents Exam in Integrated Algebra in June 2014, August 2014, and/or January 2015, and the NYS Grade 8 Common Core Mathematics Test in spring 2014.
- Take the Regents Examination in Geometry Only.
- Take the Regents Examination in Geometry and the NYS Grade 8 Common Core Mathematics Test.
6) **Does this waiver also apply to seventh grade students who take the Regents Examination in Algebra I (Common Core) or eighth grade students who take the Regents Examination in Geometry?**

Yes, the Department has requested that for any student in grade 7 or 8 who is receiving instruction that results in the student being administered a Regents examination in mathematics the district be able to use that student’s result for accountability purposes. These students would not be required to be administered the NYS Common Core Mathematics Test for the grade in which the student is enrolled.

7) **How are student results used for institutional accountability purposes if more than one mathematics exam is taken by a student in grade 7 or 8?**

If a district opts to have accelerated students take the NYS Grade 7 or 8 Common Core Mathematics Test in addition to one or both Regents Examinations in algebra, the results from the NYS Grade 7 or 8 Common Core Mathematics Test will be used for institutional accountability purposes rather than the results from a Regents Examination in mathematics. (See question M25 of APPR Guidance for information about the effect on APPR.)

8) **How would students who take the Regents Examination in Algebra I (Common Core) in grade 7 or 8 be counted in determining their school’s participation rate for institutional accountability?**

Students who take the Regents Examination in Algebra I (Common Core) in grade 7 or 8 will be counted as participants when determining the participation rate in mathematics for the school they attend in grade 7 or 8. The result on the Regents Examination in Algebra I (Common Core) taken in grade 7 or 8 will not count towards the participation rate in mathematics for the high school in which they later enroll. See the SIRS Manual http://www.p12.nysed.gov/irs/sirs/home.html for additional information. The same rule would apply for any students who take the Regents Examination in Geometry.

9) **How would students who take the Regents Examination in Algebra I (Common Core) in grade 7 or 8 be counted in terms of the Grade 3-8 Performance Index for institutional accountability?**

Results for students who take the Regents Examination in Algebra I (Common Core) in grade 7 or 8 will be incorporated into the Performance Index for the school in which the student is enrolled. Grade 7 or 8 students who accelerate and obtain, at a minimum, the score on the Regents Examination in Algebra I (Common Core) necessary to meet Regents Diploma requirements will for the purposes of calculating a school’s or a district’s Performance Index be counted at the “full credit” level. Grade 7 or 8 students who earn do not obtain scores on the Regents Examination in Algebra I (Common Core) necessary to meet Regents Diploma requirements will earn the school or district ‘no credit’ for the student’s performance. The table below shows the difference between how Regents results obtained in Grade 7 or 8 are included in Grade 3-8 Performance Index compared to how Regents results obtained in high school are included in the High School Performance Index:

<table>
<thead>
<tr>
<th>Performance Index</th>
<th>Score on Regents Exam (or equivalent on new scale)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Grade 3-8</td>
<td>No credit</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Score on Regents Exam (or equivalent on new scale)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-64</td>
</tr>
<tr>
<td>65-79</td>
</tr>
<tr>
<td>80-89</td>
</tr>
<tr>
<td>90-100</td>
</tr>
</tbody>
</table>

The same rule would apply for any students who take the Regents Examination in Geometry.
The same rule will apply to seventh and eighth grade students who take another Regents Examination in mathematics (e.g., Geometry).

10) How would grade 7 or 8 students who take both the Regents Examination in Algebra I (Common Core) and the Regents Examination in Integrated Algebra be counted in terms of the Grade 7 and 8 Performance Index for institutional accountability?

If a student who takes both the Regents Examination in Algebra I (Common Core) and the Regents Examination in Integrated Algebra in grade 7 or 8 has a score that equates to Level 3 on one of these Regents Examinations and Level 1 on the other exam, the higher score that equates to a Level 3 score would be used for accountability purposes for the student.

11) How would the waiver effect the graduation requirements for students who pass a Regents examination before entering high school?

The waiver pertains to institutional accountability requirements, not to the requirements that individual students must meet in order to graduate from high school. The waiver does not change (i.e., the waiver neither increases nor decreases) the requirements students must currently meet in order to obtain a diploma.

However, for institutional accountability, high schools will only get credit in the Performance Index for Regents exams or their equivalents that are taken after a student first enters ninth grade, even if students have taken Regents exams in math or their equivalents in grade 7 or 8 (see question 13).

12) How would high school participation requirements for institutional accountability change for students who take the Regents Examination in Algebra I (Common Core) in grade 7 or 8?

Currently, a student who takes a Regents Examination in grade 7 or 8 has his/her Regents Examination results counted towards the participation and accountability requirements for the high school in which the student ultimately enrolls. Thus, the future high school of the grade 7 or 8 student currently earns ‘credit’ for the student’s performance on the Regents Examination. However, under the waiver, a grade 7 or 8 student who passes the Regents Examination in Algebra I (Common Core) must take a second Regents Exam in Mathematics (Geometry or Algebra II) or an approved alternative to these exams in high school in order for the school to get credit for meeting the high school participation and accountability requirements. Similarly, a grade 7 or 8 student who takes the Regents Examination in Geometry must take a second Regents Exam in Mathematics (Algebra I or Algebra II) or an approved alternative to these examinations in high school in order for the school to get credit for meeting the high school participation and accountability requirements.

13) How would the high school mathematics Performance Index change for students who take a Regents Examination in mathematics in grade 7 or 8?

Currently, a student who takes a Regents Examination in grade 7 or 8 has his/her Regents Examination results counted towards the Performance Index for the high school in which the student later enrolls. Thus, the future high school of the grade 7 or 8 student earns ‘credit’ for the student’s performance on the Regents Examination. However, under the waiver, a grade 7 or 8
student who passes the Regents Examination in Algebra I (Common Core) or another Regents Examination in mathematics must take a second Regents Exam in Mathematics or an approved alternative to these exams in high school and score at least a 65 on the exam to be incorporated into the high school’s Performance Index at Level 3 and earn the school or district ‘full credit.’

14) What are the implications for high school accountability for a student who takes and fails a Regents Examination in grade 8?

For institutional accountability purposes, if a student fails a Regents Examination in mathematics in Grade 8 and subsequently takes that same examination in high school, the high school and district will get credit towards meetings the high school participation rate requirement in mathematics. The student’s performance on the examination will be incorporated into the High School Performance Index in the same way as other high school students (i.e., a score of 65 to 79 will be considered Level 2 performance and a score of 80-89 will be considered Level 3 performance.) This same rule would apply to a student who takes and fails a Regents Examination in mathematics in Grade 7 and does not take a Regents Examination in mathematics in Grade 8.

15) If the waiver of the ‘double-testing’ requirement is approved by USDE for use in the 2013-14 school year, what are the implications on annual professional performance reviews (“APPRs”) conducted for teachers of eighth grade students who are taking the Regents Examination in Algebra I (Common Core) instead of the NYS Grade 7 or 8 Common Core Mathematics Test?

Students are attributed to teachers and courses using the data that districts provide to the Department (See Ken Wagner’s memorandum http://www.p12.nysed.gov/irs/teacher/Reporting-and-VerifyingLinkageInformation-Final2-26-13.pdf for detailed guidance on teacher-student data linkage.). If a seventh or an eighth grade student does not take the NYS Grade 7 or 8 Common Core Mathematics Test, that student will not have a student growth percentile (SGP) calculated for him or her and therefore will not be included in his or her teacher’s State-provided growth results in 2013-14.

If a teacher does not meet the minimum n size requirements and/or less than 50% of a teacher’s students are covered by a State-provided growth measure, that teacher will need to have a comparable growth measure (SLOs) for the purposes of APPR. Please see Section D of the APPR Guidance document (http://www.engageny.org/resource/guidance-on-new-york-s-annual-professional-performance-review-law-and-regulations), specifically D1 and D20, for more information; also see the following SLO webinar: http://www.engageny.org/resource/student-learning-objectives-the-50-rule-for-teachers.

Please note that if the waiver is approved by USDE and the Board of Regents adopts conforming regulations, districts opting to have seventh or eighth grade students take only the Regents Examination in mathematics will need to make a material change to their approved APPR plan in the State-provided Growth and Other Comparable Measures subcomponent (Task 2), as well as the Locally-Selected Measures subcomponent (Task 3), as applicable. See questions 14 and 15 of this document for additional information about material changes related to principal evaluation.

16) If the waiver of the ‘double-testing’ requirement is approved by USDE for use in the 2013-14 school year, what are the implications on annual professional performance reviews (“APPRs”) conducted for principals of schools with seventh or eighth grade students who are taking the Regents Examination in Algebra I (Common Core) instead of the NYS Grade 7 or 8 Common Core Mathematics Test?
Students are attributed to principals and courses using the data that districts provide to the Department (See Ken Wagner’s memorandum http://www.p12.nysed.gov/irs/teacher/Reporting-and-VerifyingLinkageInformation-Final2-26-13.pdf for detailed guidance on teacher-student data linkage.). If a seventh or eighth grade student does not take the NYS Grade 7 or 8 Common Core Mathematics Test, that student will not have a student growth percentile (SGP) calculated for him or her and therefore will not be included in his or her principal’s State-provided growth results for grades 4-8 in 2013-14.

If a principal does not meet the minimum size requirements and/or less than 30% of a principal’s students are covered by a State-provided growth measure, then the principal will need to have a comparable growth measure (SLOs) for the purposes of APPR. Please see Section D of the APPR Guidance document (http://www.engageny.org/resource/guidance-on-new-york-s-annual-professional-performance-review-law-and-regulations/) specifically D1 and D17, for more information; also see the following SLO webinar: http://www.engageny.org/resource/principal-slos-102.

Please note that if the waiver is approved by USDE and the Board of Regents adopts conforming regulations, districts opting to have eighth grade students take only the Algebra I Regents exam will need to make a material change to their approved APPR plan in the State-provided Growth and Other Comparable Measures subcomponent (Task 7), as well as the Locally-Selected Measures subcomponent (Task 8), as applicable. See questions 14 and 15 of this document for additional information about material changes related to teacher and principal evaluation.

17) If the waiver of the ‘double-testing’ requirement is approved by USDE for use in the 2013-14 school year, what are the implications on annual professional performance reviews (“APPRs”) conducted for high school principals of seventh or eighth grade students who are taking the Regents Examination in Algebra I (Common Core) instead of the NYS Grade 7 or 8 Common Core Mathematics Test?

The State-provided growth scores for principals in grades 9-12 take into account the academic history of ninth grade students, including whether those students took Regents Examinations prior to entering ninth grade. Therefore, the change in requirements for seventh or eighth grade students who take a course of study in Algebra I should not have an impact on a grades 9-12 principal State-provided growth score.

Please note that if the waiver is approved by USDE and the Board of Regents adopts conforming regulations, districts opting to have seventh or eighth grade students take only the Algebra I Regents exam will need to make a material change to their approved APPR plan in the State-provided Growth and Other Comparable Measures subcomponent (Task 7), as well as the Locally-Selected Measures subcomponent (Task 8), as applicable. See questions 14 and 15 of this document for additional information about material changes related to teacher and principal evaluation.

18) What should schools do in terms of ordering test booklets for 2013-14?

Since the booklets for the NYS Grade 7 and 8 Common Core Mathematics Tests are currently being ordered, schools should order a sufficient quantity of the NYS Grade 7 and 8 Common Core Mathematics Tests booklets for all students enrolled in grades 7 and 8, including those accelerated students who are currently taking a Common Core Algebra I course. Should the request for the waiver be approved by USDE and time permits, NYSED’s Office of State Assessment (OSA) will provide an opportunity for schools to reduce their requests for this test. If schools do not take this precaution at this time, there may not be sufficient time for schools to
order additional NYS Grade 7 and 8 Common Core Mathematics Tests booklets should the waiver request be denied.

19) What happens if USDE does not approve the waiver?

If USDE does not approve the waiver, public schools must continue to administer the NYS Grade 7 or 8 Common Core Mathematics Test, as required by §100.4(e)(2) of the Commissioner’s Regulations, to all of their students enrolled in grades 7 and 8 (except for those students with disabilities participating in the NYS Alternative Assessment for Students with Severe Disabilities) even if these students are taking a commencement-level course in mathematics to earn high school credit.